

Al Governance: Interoperability for a **Global Ecosystem**

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Key Concepts: AI Governance and Interoperability

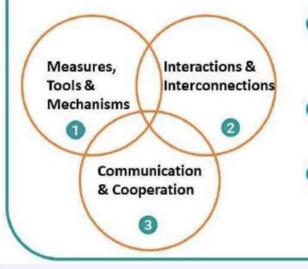
AI technologies continue to evolve globally, aligning standards and governance models ensures smooth coordination between different systems, enhancing innovation while addressing security, ethical concerns, and societal impacts.

Key Concepts:

Interoperability:

Interoperability in AI governance is built on three key pillars:

Framework definition of interoperability for AI governance



Including substantive measures: international norms, principles, national laws and regulations, technical specifications, and standards as well as processes: SDOs, riskassessments, readiness assessments)

i.e. via stakeholders representing international organizations, academia, governments, technical sector, civil society and private sector etc.

i.e. communication in the forms of including the understanding of: concepts, languages, interpretations; and forms of cooperation: mutual recognition, digital trade processes, international and regional cooperation policies, R&D agreements, code of conduct, private initiatives etc.

Al Governance:

Processes, policies, regulations, and standards that govern the development, deployment, and operation of AI technologies to ensure their ethical, secure, and effective use.

Global AI Governance:

A cooperative process where diverse global interests are balanced, allowing for action to maximize AI's benefits while mitigating its risks.

Good Practices:

Guidelines and strategies that ensure AI systems are developed and used in ethical, responsible, and beneficial way



Global Developments in AI Governance - highlights in 2024

Two UN resolutions in 2024 aimed at promoting international cooperation for capacity building and developing a regulatory framework to ensure safe, trustworthy AI development. **UN Global Digital Compact** promotes interoperable AI standards, open Al systems, a multidisciplinary Independent International Scientific Panel on Al and a Global Dialogue on Al Governance. High-Level Advisory Body on AI emphasizes inclusivity, public interest, and alignment with established international norms and frameworks in global AI governance.

African Union

The Continental AI Strategy and the African Digital

Compact prioritizes ethical AI use, minimizing risks, and leveraging opportunities for digital advancement, promoting interoperable digital IDs for inclusive access to digital services, and ensuring alignment with regional contexts. The AI Strategy stresses robust governance to ensure AI technologies benefit African societies and avoid perpetuating inequalities.

ASEAN

The Association of Southeast Asian Nations (ASEAN) Guide on AI Governance and Ethics outlines the key components, which include Internal governance structures and measures, determining the level of human involvement in Al-augmented decisionmaking, operations management, stakeholder interaction and communication, and AI Risk Impact Assessment.

Middle East

The Arab AI Vision will coordinate initiatives AI across member states and promote knowledge sharing and resources to boost Al development in the region. It focuses on guidelines and principles reflecting best practices and regional interoperability. Together with significant investments in AI education and training, the council aims to build a robust AI talent pipeline and drive economic diversification across the region.

The Council of Europe AI Treaty and European AI **Office** oversee Al development across the EU and implement the EU AI Act. They aim to ensure that AI development aligns with ethical principles, safety, and human rights. Interoperability includes technical standards, transparency, accountability, and compliance with AI systems.

European Union



AI Governance and Interoperability - highlights in 2024

In 2024, a variety of AI policies, frameworks, and regulations emerged globally, blending innovation and regulation with a focus on interoperability, ethical standards, and international cooperation.

Latin America

The Santiago Declaration, a **UNESCO** committee to **implement UNESCO AI Ethics** in Latin America. The region's integration into the international technical landscape, coupled with its dependence on foreign investment and technologies, highlights the need for a regulatory approach that is adaptable to both global standards and local realities.

EU, UK & USA

Three jurisdictions have established joint efforts to promote a common understanding of competition, risks and principles in generative AI foundation models and AI products.

The USA

The USA's Executive Order on AI, mandates increased AI engagement, faster standards development, and responsible AI deployment. It emphasizes global leadership and collaboration on critical infrastructure standards. NIST has developed Trustworthy and Responsible AI standards, focusing on terminology, metrics, risk management, security, privacy, and incident response.

China

China established AI Safety and Governance Institutes and the Chinese AI Safety Network to promote dialogue, mapping, and collaboration. China's domestic interoperability approach emphasizes technical standardization and cross-domain applications, while its international focus includes AI R&D, open-source communities, capacitybuilding for developing countries, and joint mechanisms for AI testing, evaluation, and regulation.

Analyzing Gaps in Al Governance

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These gaps can hinder the effective implementation and impact of AI interoperability initiatives.

Fragmented Global Governance

- Lack of a globally accepted reference framework. ٠
- Lack of coordination among regulatory approaches.
- Lack of input from the Global South. ullet

Technical and Trust Deficits

- Risk of further technical incompatibilities. ۲
- Risk of stifling innovation and eroding public trust in AI systems.

Insufficient Multistakeholder Collaboration

- Lack of active collaboration from multiple key stakeholder groups.
- Lack of input from the Global South

Siloed Integration

- Risk of further technical incompatibilities.
- Risk of stifling innovation and eroding public trust in AI systems. •

3 Key Aspects for Al Interoperability



Legal Frameworks

- Differences in maturity level •
- Differences in the nature of enforcement
- Differences in regulatory approach.
- Differences in risk categorization.
- Global cooperation and local autonomy.



Technical Standards

- The absence of widely adopted • standards and shared frameworks for AI interoperability
- Inconsistencies in the adoption of • Al standards across regions
- Disparity between top-down and bottom-up models of AI standard frameworks
- Difference between binding and non-binding standards
- Unequal Distribution of the technology

- ٠ Compliance
- ٠
- Powerhouses
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Data and Privacy

The Operational Burden of Data

Absence of Data Protection Laws

Disproportionate Influence of AI

Siloed Data and Resource Limitations



General recommendations for AI Interoperability

A combination of concrete regulatory, technical, and data interoperability mechanisms is needed to support AI interoperability. Here are the recommendations of our multistakeholder group

Define Global Priority Areas

- Identifying and prioritizing key areas for AI interoperability, such as AI safety, risk governance, technical standards, data privacy, ethics, Al training datasets and capacity building.
- Develop a concrete plan to tackle them.

Establish Compatibility Mechanisms

- Existing mechanisms as foundation for more cohesive global AI governance.
- Establishing compatibility mechanisms to reconcile divergence in regulation; mutual recognition of regulatory outcome agreements; reliance on international standards; recognition of comparable protection; joint AI safety testing or aligning mandates; harmonising regulatory frameworks; shared understanding of AI principles and terminology.

Law

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Balance Soft Law and Hard Law

combination of soft law, such as

quidelines and best practices, and

hard law, such as binding

regulations, can provide a balanced

approach to AI governance.

Combining multistakeholder

participatory coregulation with

technical AI solutions is the preferred

approach for Al governance.



General recommendations for AI Interoperability

A combination of concrete regulatory, technical, and data interoperability mechanisms is needed to support AI interoperability. Here are the recommendations of our multistakeholder group

- Meet Local Needs and establish cross-regional partnerships
- Ensure that AI interoperability ٠ frameworks are inclusive, adaptable and address specific local challenges.
- The UN should work in close collaboration with regional bodies especially those at the Global South, to develop interoperable mechanisms that support regional collaboration and prevent reinforcing existing disparities

- Commit to diverse and open global multistakeholder engagement; Strengthen IGF
- Decentralised multilateralism complemented by multistakeholderism to achieve inclusive, transparent and accountable dialogue
- To maximize IGF's potential in implementation of GDC, long-term sustainability needs to be ensured through increased financial, technical and human resources support.

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- Strengthen UN capacity-building • South.
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Enhance capacity building in countries that lack resources or expertise

provide training and resources to countries and organizations with limited AI development capabilities

initiatives, especially for the Global

Create a global capacity-building initiative focused on data governance

legal Interoperability Recommendations

Effective AI governance requires legal interoperability, ensuring that different national and international frameworks work together to promote responsible AI development.



Leverage global/international regulatory interoperability principles

- use of global and international regulatory principles in bilateral, regional, and multilateral agreements.
- Local regulations ensures alignment ٠ with global standards.
- Local rulemaking needs to take in to ٠ account international solutions, allowing policymakers to learn from each other and find common approaches to shared problems.



Increase international regulatory cooperation

- National regulators should strengthen cross-border and pan-industry cooperation.
- Unnecessary costs and barriers due to different regional requirements should be avoided; this could create impetus to strengthen regulatory quality and coherence.



AI Risk Categorization

responsible AI deployment in different contexts.

Develop a Global Framework for

A globally recognized framework for categorizing Al risks for consistent regulation and enforcement. This framework should facilitate tailored risk mitigation strategies, promoting



Technical Interoperability Recommendations

Technical interoperability is paramount for enabling effective communication and collaboration between AI systems across different platforms and applications. Achieving this interoperability requires a concerted effort to standardize technical frameworks, promote alignment between international standard-setting bodies, and facilitate the seamless exchange of data and information.

Promote global alignment on AI standards

- The alignments need to be scientifically grounded and • respect international law.
- Internationally interoperable technical tools, standards or practice need to be developed and deployed through joint international agreements or treaties.

Use AI technologies in initiatives to increase interoperability

- Use AI technologies to standardize, clean, and • structure data to significantly improve interoperability.
- Develop interoperable platforms that allow different AI systems to work together seamlessly to reduce siloed data and incompatible technologies.



Data and privacy Interoperability Recommendations

Shared interoperable privacy standards can ensure that as personal data is processed, it adheres to a common set of privacy principles everywhere in the world. Lack of interoperability presents obstacles to efficient data sharing and collaboration



Global Data Framework and International Data Sharing

- drawing on existing international and regional data and privacy protection guidelines, to facilitate the sharing of AI training data, while ensuring robust protections for personal data and privacy
- **Develop International data** commons for AI research where countries agree to share anonymized, sector specific datasets under secure conditions.



- Interoperability between national data protection legal frameworks and AI governance
- Develop consistency and interoperability between national data protection legal frameworks through mandating transparency obligations of AI system developers and deployers, data protection impact assessments, respect to data subjects' rights, enable data to flow with trust to mutual benefit, and lawful grounds for processing personal data as training data for AI systems.



data privacy

- Current data protection
- More flexible and adaptive that data protection does not hinder innovation
- International organizations, regional or multilateral cohesive data governance strategies.

Contextualize solutions for

frameworks often fail to consider the unique needs and contexts of different regions and industries approaches are needed to ensure organizations could pool to create

Integrating PNAI Recommendations into the Arab AI Strategy

Why PNAI Recommendations?

- > Enhanced Governance: Provides a foundation for unified legal frameworks across the Arab region, promoting regulatory consistency.
- > Technical Interoperability: Establishes global-compatible technical standards to enable seamless cross-border AI operations, as recommended in Section 3.3: Infrastructure.
- > Data Protection and Privacy: Proposes comprehensive data privacy standards to foster trust and transparency, strengthening **Section 3.4: Data** in the Arab AI Strategy.
- > Ethical Framework: Recommends enforceable ethical guidelines that reflect Arab cultural values, adding value to Section 4.3: Unified Ethical Principles for AI.

Next Step

Incorporate PNAI recommendations as an Annex to the Arab AI Strategy, serving as a reference guide with actionable governance, interoperability, and ethical practices.





IGF Policy Network on Artificial Intelligence (PNAI)

Sub-group on AI governance, Interoperability, and Good practices

